



Streets and Walkways Sub (Planning and Transportation) Committee

Date: TUESDAY, 28 MAY 2019

Time: 11.30 am

Venue: COMMITTEE ROOMS, 2ND FLOOR, WEST WING, GUILDHALL

Members: Randall Anderson
Peter Bennett
Deputy Keith Bottomley
Christopher Hayward
Shravan Joshi
Deputy Alastair Moss
Graham Packham
Oliver Sells QC
Alderman Alison Gowman (Ex-Officio Member)
One Member of the Finance Committee (Ex-Officio Member)
One Member of the Open Spaces & City Gardens Committee (Ex-Officio Member)
One Member of the Port Health & Environmental Services Committee (Ex-Officio Member)

Plus, Members to be appointed at the meeting of the Planning & Transportation Committee meeting on 24 May 2019

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N.B. Part of this meeting may be subject to audio-visual recording.

Lunch will be served in the Guildhall Club at 1.00pm.

**John Barradell
Town Clerk**

AGENDA

Part 1 - Public Agenda

1. **APOLOGIES FOR ABSENCE**
2. **MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**
3. **RESOLUTION OF THE PLANNING & TRANSPORTATION COMMITTEE**
To note the resolution of the Planning & Transportation Committee meeting on 30 April 2019, appointing the Sub-Committee and approving its terms of reference.

For Information
(Pages 1 - 2)
4. **ELECTION OF CHAIRMAN**
To elect a Chairman in accordance with Standing Order 29.

For Decision
5. **ELECTION OF DEPUTY CHAIRMAN**
To elect a Deputy Chairman in accordance with Standing Order 30.

For Decision
6. **MINUTES**
To agree the public minutes and summary of the meeting held on 17 April 2019.

For Decision
(Pages 3 - 10)
7. **OUTSTANDING REFERENCES**
Report of the Town Clerk.

For Information
(Pages 11 - 14)
8. **MUSEUM OF LONDON PUBLIC REALM PROJECT - TO FOLLOW**
Report of the Director of the Built Environment

For Decision
9. **THE CITY OF LONDON CORPORATION'S SPORT AND PHYSICAL ACTIVITY STRATEGY FOR 2019-23**
Report of the Head of Corporate Strategy and Performance

For Information
(Pages 15 - 30)

10. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE**
11. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**
12. **EXCLUSION OF THE PUBLIC**
MOTION – That under Section 100A(4) of the Local Government Act 1972, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Local Government Act as follows:-

Part 2 - Non-public Agenda

13. **NON-PUBLIC MINUTES**
To agree the non-public minutes of the meeting held on 17 April 2019.

For Decision
(Pages 31 - 32)
14. **SECURITY ENHANCEMENTS/SECURITY CROSS CUTTING - CENTRAL CRIMINAL COURT, HOSTILE VEHICLE MITIGATION & CCTV**
Report of the City Surveyor

For Decision
(Pages 33 - 62)
15. **NON-PUBLIC QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE**
16. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE SUB COMMITTEE AGREES SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED**

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RESOLVED - That the appointment, composition and terms of reference of the sub-committees and working parties for the ensuing year are approved as follows:-

a) Streets and Walkways Sub-Committee

- The Chairman and Deputy Chairman of the Grand Committee along with eight (for the ensuing year only) other Members as follows:
 - Randall Anderson
 - Deputy Keith Bottomley
 - Graham Packham
 - Oliver Sells QC
 - Shravan Joshi
 - Peter Bennett

Plus, Members to be appointed at the meeting of the Planning & Transportation Committee on 24 May 2019.

- Together with four *ex-officio* Members representing the Finance, Police and Open Spaces, City Gardens and West Ham Park and Port Health and Environmental Services Committees.

Terms of Reference

The Sub Committee is responsible for: -

- (a) traffic engineering and management, maintenance of the City's streets, and the agreement of schemes affecting the City's Highways and Walkways (such as street scene enhancement, traffic schemes, pedestrian facilities, special events on the public highway and authorising Traffic Orders) in accordance with the policies and strategies of the Grand Committee;
- (b) all general matters relating to road safety;
- (c) the provision, maintenance and repair of bridges, subways and footbridges, other than the five City river bridges;
- (d) public lighting, including street lighting;
- (e) day-to-day administration of the Grand Committee's car parks
- (f) all matters relating to the Riverside Walkway, except for adjacent open spaces; and
- (g) to be responsible for advising the Grand Committee on: -
 - (i) progress in implementing the Grand Committee's plans, policies and strategies relating to the City's Highways and Walkways; and
 - (ii) the design of and strategy for providing signposts in the City
- (h) Those matters of significance will be referred to the Grand Committee to seek concurrence.

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STREETS AND WALKWAYS SUB (PLANNING AND TRANSPORTATION) COMMITTEE

Wednesday, 17 April 2019

Minutes of the meeting of the Streets and Walkways Sub (Planning and Transportation) Committee held at the Guildhall EC2 at 11.00 am

Present

Members:

Christopher Hayward (Chairman)
Oliver Sells QC (Deputy Chairman)
Randall Anderson
Deputy Keith Bottomley
Deputy Jamie Ingham Clark
Marianne Fredericks

Alderman Alison Gowman (Ex-Officio Member)
Alderman Gregory Jones QC
Paul Martinelli (Ex-Officio Member)
Deputy Alastair Moss
Barbara Newman
Graham Packham

Officers:

| | |
|--------------------|---|
| Ian Hughes | - Department of the Built Environment |
| Olumayowa Obisesan | - Chamberlain's Department |
| Gillian Howard | - Department of the Built Environment |
| Leah Coburn | - Department of the Built Environment |
| Deborah Cluett | - Comptroller & City Solicitor's Department |
| Tom Noble | - Department of the Built Environment |
| Simon Glynn | - Department of the Built Environment |
| Bruce McVean | - Department of the Built Environment |
| Sam Lee | - Department of the Built Environment |
| Mark Lowman | - City Surveyor's Department |

1. APOLOGIES FOR ABSENCE

There were no apologies.

2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA

There were no declarations.

3. MINUTES

RESOLVED – That the minutes of the meeting held on 26 February 2019 be agreed as a correct record.

Matters Arising

Car Free Day

The Director of the Built Environment gave the Sub-Committee an update on discussions regarding a Car Free Day on 22 September 2019 and tabled a map of two potential car-free areas, the Bank area and Guildhall, and the City Cluster area, along with a TfL proposal, which would include the closing of London Bridge and Tower Bridge. The Director of the Built Environment added that TfL's proposal was challenging and would have significant implications for traffic.

Members were asked for their feedback on the proposals and were generally supportive. The areas highlighted for proposed Car Free Areas were sensible and were a good opportunity to incorporate the Tower of London and Riverside Walkway, and take advantage of Open House Weekend, which would fall on the same weekend. A Member suggested that a buffer zone may be required to prevent excessive traffic on Mansell Street, which was a residential area, and Commercial Street. Officers were also asked to consider the area around St. Paul's Cathedral and Postman's Park.

In response to a query from a Member, the Director of the Built Environment advised that both the areas proposed could be taken forward, rather than being one or the other, and officers were happy to explore expanding the zones. A decision had not been taken on the status of taxis and buses, although TfL had suggested allowing buses to use Bishopsgate and the bridges. The Sub-Committee was advised that all effort would be made to minimise disruption to sensitive areas. Officers would explore expanding the car free zone westward, but it may create difficulties if the car free zone included St. Bart's Hospital.

Members were supportive in principle and asked for the proposals to be brought back with more detail.

3D Zebra Crossings

Following a question asked by a Member at the previous meeting, the Director of the Built Environment tabled a briefing note for the Sub-Committee on 3D zebra crossings. Westminster City Council had installed a 3D zebra crossing on St. John's Wood High Street, but this was the first of its kind. Officers' position was that this was an untested road marking, with effects as yet unknown, and that it was not currently a compliant road marking. As such it was not considered appropriate to install any until they had been tested and were considered compliant.

A Member asked whether any alternatives, such as strip lighting, had been considered for Ludgate Circus, as an innovative approach may be needed. A Member added that surface treatment was expected for the junction. The Chairman reminded Members that TfL were expected at the 24 May meeting of the Planning & Transportation Committee with proposals for the junction. The Director of the Built Environment added that any changes would ultimately require TfL approval but officers continued to engage, and the City of London Corporation continued to have a part to play in facilitating change.

A Member advised that the coloured crossings around the Barbican had attracted some complaints as they caused difficulty for the visually impaired. The Director of the Built Environment responded that officers had been made aware of this and were monitoring the situation before bringing back information to Members.

4. OUTSTANDING REFERENCES

The Sub-Committee received a list of outstanding references.

Swan Lane & Trigg Lane

The City Surveyor advised that the project was still on programme. The part of the project relating to Swan Lane was complete, and Trigg Lane was due for completion at the end of May.

22 Bishopsgate

The Sub-Committee was advised that 22 Bishopsgate would be discussed during Part 2 of the agenda.

Dockless Bikes

The Director of the Built Environment advised the Sub-Committee that the Planning & Transportation Committee had approved the trial of a new approach to managing dockless cycle hire. Invitations had gone out to operators inviting them to take part in the trial and it was aimed to launch the trial in May. Each operator would be permitted an equal number of bikes to be deployed, with a minimum and maximum in total and at each parking area. It was expected that many regular users would sign up to multiple operators.

The Sub-Committee was advised that SEOs had been more proactive in reporting bikes left in inappropriate places to operators. Operators currently had 90 minutes to remove offending bikes, and the charge for recovering bikes not removed had been increased to £235. Operators not participating in the trial would be asked to remove their bikes straightaway, and one of the criteria for participating in the trial was that it be made clear on the bikes themselves how to report them to their operators. These details would also be included on the website.

Beech Street

The Sub-Committee was advised that TfL had confirmed progress on the Eastbound closure, with discussions ongoing on the potential two-way closure. A report would be brought to the Sub-Committee for a decision on the closures. Meetings with Islington were ongoing at Member and officer level. The Director of the Built Environment confirmed that the Beech Street project was not affected by the Fundamental Capital Funding review on the basis of its significance with regard to the corporate risk relating to Air Quality. The options report to be brought to the Sub-Committee would include an option to retain access for buses.

Blackfriars Bridge Underpass

The Director of the Built Environment confirmed that all work on the underpass had now been completed and the outstanding reference could be closed. A Member thanked officers for their work on the junction, which was significantly improved, but stressed that regular monitoring would be required to keep the underpass clean.

5. ALL CHANGE AT BANK - ISSUES REPORT

The Sub Committee received a report of the Director of the Built Environment setting out the proposed way forward to reach Gateway 4 for the All Change at Bank project (the long-term vision for Bank Junction). The Sub-Committee noted that following the publication of the agenda, the Policy and Resources Committee at its meeting on 11 April 2019 had approved the deferral of the All Change at Bank project as part of the Fundamental Capital Funding review report.

The Chairman told the Sub-Committee that he was aware of some controversy as to the proposed deferral of this item, and had sought clarification with the Comptroller and City Solicitor and the Director of the Built Environment in order to be clear on the parameters of the pausing of projects, and the options available to the Sub-Committee regarding resolutions on the item, recognising that there was still appetite amongst Members to discuss the report, even if the recommendations as set out could not be actioned at this time. Accordingly, the item was discussed at the meeting.

Members of the Streets and Walkways Sub-Committee reported that their understanding was that centrally funded projects which have been deferred could be worked upon until a suitable break point; if between gateways and funded, and did not necessarily require an immediate halt. Officers explained that their understanding of the decision was that this meant an immediate pause for this project while the fundamental review was undertaken over the next six months. The Sub-Committee noted that further communications had suggested that the pause might only relate to projects requiring central funding, with exceptions given to projects deemed to be mitigating corporate risks. The Comptroller and City Solicitor advised that on the basis of the report submitted to the Policy & Resources Committee, the recommendations of which were approved, a pause to the project was engaged.

The Sub-Committee noted that the All Change at Bank project had some S106 funding, but not enough to reach the next Gateway point. The report sought On Street Parking Reserve (OSPR) funding to bridge this gap. Members queried whether OSPR was included within the definition of Central Funding, and sought clarification on the implications of pausing the project on aspects such as third-party funding, officer deployment, and other projects with links to Air Quality as a corporate risk. A Member added that existing funding may be sufficient to continue the project for the next six months, by which time the review would be completed.

Members of the Sub-Committee argued that there were significant grounds for proceeding with the All Change at Bank project, and that pausing it would have serious implications. The project, which had a lot of political support, directly addressed two areas of the Corporate Risk register, Road Safety and Air Quality and therefore needed to progress. A delay to the programme would mean works would not be completed in time for the London Underground Capacity Upgrade at Bank station in 2022. Whilst it was recognised that the Bank on Safety scheme has delivered a safety improvement to the area, safety remains a key consideration for the future with strong pedestrian growth forecast. Physical change was necessary at the junction to minimise the risk of casualties increasing again in this location. The Sub-Committee felt that the prominence of the junction and public-facing nature of the project meant that pausing the project carried a risk of reputational damage for the City of London Corporation, through failure to act on a matter of public safety and to adequately prepare for the capacity upgrades to Bank Station.

The Director of the Built Environment confirmed that the Bank on Safety scheme would proceed to completion, which would mitigate short-term safety concerns, and that all funding received from yearly TfL grants for the project had been spent, with no further funding expected.

The Sub-Committee Members unanimously agreed to support a resolution to the 2 May meeting of the Resource Allocation Sub-Committee for the All Change at Bank project to be considered as an essential project and for work to continue despite the Capital Funding Review. On Street Parking Reserves of £659,584 could be used to fund the project to the next Gateway. This will allow officers to continue to work at pace to deliver the scheme to minimise the Corporate Road Safety and Air Quality risks, and reduce the risk of reputational damage for the City of London Corporation.

RESOLVED – That the Streets & Walkways Sub-Committee request that the All Change at Bank project proceed during the Fundamental Capital Funding Review, on the grounds that:

- Pausing the project would have significant implications for public safety. The junction is still dangerous, particularly when fully open in the evenings or opened to provide resilience when other roads are closed. Delaying the project also risks the 2022 deadline to align with capacity upgrades at Bank Station;
- The project directly addresses two areas of the Corporate Risk register, Road Safety and Air Quality;
- Pausing the project would therefore create a significant risk of reputational damage for the City of London Corporation;
- The project can be funded to the next Gateway using On Street Parking Reserve; and

- The project has a lot of support and represents one of the City of London Corporation's key political priorities.

6. **MUSEUM OF LONDON GYRATORY PROJECT**

The Director of the Built Environment confirmed that some traffic modelling was ongoing, and would be completed to fit in with the Centre for Music project. The Sub-Committee agreed to defer discussion of the item pending the Fundamental Capital Funding review.

7. **150 BISHOPSGATE**

The Sub-Committee considered a report of the Director of the Built Environment in respect of 150 Bishopsgate. Officers were requesting an increase to the project budget, fully funded by the developer, to allow for an amended design to be developed to construction detail. This design would then be submitted as a new Gateway 5 report in due course.

RESOLVED – That the Streets & Walkways Sub-Committee approve an increase to the approved project budget of £76,668 in order to review the design and submit a revised Gateway 5 report.

8. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE**

There were no questions.

9. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**

There was no other business.

10. **EXCLUSION OF THE PUBLIC**

RESOLVED – That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Part 1 of Schedule 12A of the Local Government Act.

| Item No. | Exempt Paragraphs |
|-----------------|--------------------------|
| 11 - 12 | 3 |
| 13 - 14 | - |

11. **NON-PUBLIC REPORT OF ACTION TAKEN**

The Committee received a report of the Town Clerk.

12. **22 BISHOPSGATE**

The Sub-Committee received an update in respect of the outstanding reference relating to 22 Bishopsgate.

13. **NON-PUBLIC QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE**

There were two questions.

14. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE SUB COMMITTEE AGREES SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED**

There was one item of other business.

The meeting closed at 12.35 pm

Chairman

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| <i>Date</i> | <i>Action</i> | <i>Officer responsible</i> | <i>To be completed/ progressed to next stage</i> | <i>Notes/Progress to date</i> |
|--|---|-----------------------------------|--|---|
| Ongoing Action 4 September 2018 23 October 2018 4 December 2018 22 January 2019 26 February 2019 17 April 2019 | Swan Pier and Trigg Lane The Thames Wall adjacent to Swan Pier and Trigg Lane to be repaired to meet the requirements of the Environment Agency notice. Completion due Spring 2019. | City Surveyor | May 2019 | Swan Lane - all works completed on programme at end of February 2019. Priest Stonework currently completing minor snagging works identified by PM / Environment Agency. Final inspection and EA sign off programmed for 28 May 2019. Trigg Lane – all works completed ahead of programme on 10 May 2019. PM / Environment Agency completed final inspection and signed off 10 May. Next steps – Gateway 6 for September 2019. |
| 24 July 2017 17 October 2017 23 January 2018 27 February 2018 3 July 2018 4 September 2018 23 October 2018 4 December 2018 22 January 2019 26 February 2019 17 April 2019 | 22 Bishopsgate The Sub-Committee considered an outline options appraisal report of the Director of Built Environment concerning works to improve the public realm areas and security in and around the 22 Bishopsgate development (formerly known as 'The Pinnacle'). | Director of the Built Environment | March 2019 | The S278 agreement is still being drafted and amended between the respective solicitors. Although the majority of the agreement had been agreed following positive discussions between the respective parties, the developer has now reopened a number of matters that were previously thought to have been settled. Officers are continuing to work proactively to ensure that the agreement can be concluded as soon as possible, and enable the project to progress. At its meeting on 17 April 2019 the Sub-Committee was given an update by the Comptroller & City Solicitor on the status of the S278 agreement. |
| 4 September 2018 23 October 2018 4 December 2018 22 January 2019 | Dockless Bikes In response to a question concerning the dumping of yellow bikes in the City, officers reported | Director of the Built Environment | May 2019 | P&T on 19 Mar agreed to a dockless cycle hire trial in the City to help inform the Corporation's future approach to dockless cycle hire, including in the event of regulatory |

| | | | | |
|--|---|--|---------------------|--|
| <p>26 February 2019 17 April 2019</p> | <p>that as a dockless cycle hire scheme could operate with no on-street infrastructure, companies were able to operate their schemes without the express consent of the Highway Authorities although bikes deemed to be causing an obstruction or nuisance could be removed.</p> <p>Officers agreed to speak to the relevant operators and report back to a future meeting.</p> | | | <p>powers being brought into force.</p> <p>Two operators have been selected to participate in the trial and expect to launch during or shortly after the week commencing 20 May. Each operator will be permitted an equal number of bikes to be deployed, with a minimum and maximum in total and at each designated parking area.</p> <p>All other dockless operators, including those yet to launch operations in London but who may do so in the coming months, will be instructed to exclude the City from their operational areas. We will continue to monitor dockless cycles on our streets and enforce against any operator whose cycles pose a nuisance, obstruction, or danger at any time.</p> |
| <p>23 October 2018 4 December 2018 22 January 2019 26 February 2019 17 April 2019 28 May 2019 17 April 2019</p> | <p><u>Beech Street Transport and Public Realm Improvements</u> The project will address air quality issues by reducing traffic that pass through the tunnel. At the same time, it aims to deliver a vibrant street with a high quality public realm at the centre of the Culture Mile, which will also provide the opportunity to realise property outcomes.</p> | <p>Director of the Built Environment</p> | <p>Apr-Jun 2019</p> | <p>Traffic surveys and noise monitoring completed in March, with outputs received in April. Baseline report to be finalised with inclusion of this data – expected completion in May. Air quality monitoring will continue for next 2–3 years to effectively assess the current levels, and any improvements. Air quality modelling will be undertaken for each closure scenario to help inform options for members.</p> <p>TfL have undertaken initial strategic model runs for the future base scenario (2021), investigating traffic impacts for an eastbound, westbound and two-way closure. Further modelling refinement is required, and TfL is currently undertaking this task. TfL has however confirmed that the road network impacts as a result of an eastbound closure can be mitigated with relevant small interventions and as such the full Model Audit</p> |

| | | | | |
|--|--|--|-----------|--|
| | | | July 2019 | <p>Process (which can take 12-18 months) in will not be required for this scenario – this means that an eastbound closure is a measure that could be delivered in a shorter timeframe than other options. This process has taken longer than originally planned due to difficulties in accessing the Strategic Model.</p> <p>Officers have also met with TfL bus representatives to discuss the possibilities for rerouting the 153 service and associated impacts. Should this be required, it is likely to take around 9 months for the bus service to be removed from Beech Street – this piece of work will determine the viability of closing Beech Street in both directions.</p> <p>A vision for the public realm design for each of the closure options is currently being worked up and officers will be involving various stakeholders, including from Culture Mile and the Barbican in the process. The initial workshop is planned for June 2019.</p> <p>Perception surveys will also be undertaken during June 2019 to understand concerns from users and to also set a baseline against which to compare any implemented scheme. Feedback will be sought from as many user groups as possible and results will feed into the baseline report.</p> <p>The next Gateway report for the interim scheme is planned for July. This report will present the benefits and disbenefits for each of the vehicle restriction options along Beech Street and recommend a measure to be delivered in the short term.</p> |
|--|--|--|-----------|--|

| Committees | Date |
|--|-------------------------------------|
| Policy and Resources Committee (for decision) | 04/07/2019 |
| Public Relations and Economic Development Sub-Committee (for information) | 11/06/2019 |
| Hampstead Heath Committee (for information) | 05/06/2019 |
| Streets and Walkways Sub (Planning and Transportation) Committee (for information) | 28/05/2019 |
| Planning and Transportation Committee (for information) | 24/05/2019 |
| Education Board (for information) | 23/05/2019 |
| Epping Forrest and Commons Committee (for information) | 20/05/2019 |
| Community and Children's Services Committee (for information) | 08/05/2019 |
| Hampstead Heath Consultative Committee (for information) | 29/04/2019 |
| Health and Wellbeing Board (for information) | 26/04/2019 |
| Subject The City of London Corporation's Sport and Physical Activity Strategy for 2019-23. | Public |
| Report of Kate Smith – Head of Corporate Strategy and Performance | |
| Report Author Sufina Ahmad – Corporate Strategy Manager | For information/For decision |

Summary

This paper presents at Appendix One the proposed final version of the City of London Corporation's (City Corporation) Sport and Physical Activity Strategy for 2019-2023. The vision is that: *London and the UK are world-class sport and physical activity destinations, supporting the economy, communities and individuals.* The key outcomes and activities include the City Corporation working with others to deliver successful major sporting events for London and the UK, sport engagement activities that strengthen community cohesion, and work that ensures people have access to and participate in sport and physical activity.

The Corporate Strategy and Performance Team (CSPT) developed this strategy following a decision in December 2018 at Policy and Resources Committee to invest in sport engagement work. It is based on research and discussions with internal officers in the following departments, who will also support its delivery: Town Clerk's, Community and Children's Services, Remembrancer's, Built Environment and Open Spaces. External colleagues from Sport England and London Sport also offered their input. The strategy aligns to our Corporate Plan for 2018-23, specifically outcomes 2, 3, 4, 7 and 10. Policy and resources Committee is asked to approve the strategy and Public Resources and Economic Development Sub Committee is asked to endorse it.

Recommendations

Public Relations and Economic Development Sub-Committee/Hampstead Heath Committee/Education Board/Epping Forest and Commons Committee/Community and Children's Services Committee/Hampstead Heath Consultative Committee/Health and Wellbeing Board is asked to:

- i. Note and endorse the proposed final version of the Sport and Physical Activity Strategy – subject to any changes discussed in the meeting being incorporated.

Policy and Resources Committee is asked to:

- ii. Approve the proposed final version of the Sport and Physical Activity Strategy – subject to any changes discussed in the meeting being incorporated.

Main Report

Background

1. In December 2018, Policy and Resources Committee approved a paper setting out a strategic approach to sport engagement activities by the City Corporation, which included the decision to invest in a Sports Engagement Manager, based in the Corporate Affairs Team. Consequently, it was felt that the City Corporation would benefit from a strategy document on sport and physical activity. The CSPT was asked to develop this strategy, which it did through desk-based research and meetings with the following internal and external colleagues:
 - a) Sam Hutchings – Town Clerk's
 - b) Eugenie de Naurois – Town Clerk's
 - c) Nick Bodger – Town Clerk's
 - d) Daniel McGrady – Community and Children's Services
 - e) Andrea Laurice – Built Environment
 - f) Gerry Kiefer – Open Spaces
 - g) Xenia Koumi – Community and Children's Services
 - h) Sam Bedford – Community and Children's Services
 - i) Simon Cribbens – Community and Children's Services
 - j) Greg Knight – Community and Children's Services
 - k) Steve Garrett – Sport England
 - l) Emily Neilan – London Sport.

Current Position

2. The strategy, in terms of its vision, outcomes, activities and success measures are summarised on the second page of Appendix One. The content has been inspired by the City Corporation's existing work supporting major sporting events, major mass participation sporting events, campaigns and commissioned work to encourage people from all backgrounds to participate meaningfully in sport and physical activity. It also draws from the strategic sport and physical activity work that is being carried out by the Department for Digital, Media, Culture and Sports,

Sport England, London Sport, Public Health England, the Greater London Authority and the World Health Organisation.

3. For the purpose of this strategy, the City Corporation has defined sport and physical activity as follows:
Sport relates to any and all individual or team sports and physical activity is any bodily movement that requires the expenditure of low, moderate or high levels of energy, this can include activities such as walking, dancing, playing and other recreational pursuits. Exercise is a sub-category of physical activity, and it is defined as something that is planned, structured and repetitive, and aims to improve or maintain one or more components of physical fitness.
4. The City Corporation's vision is that '*London and the UK are world-class destinations for sport and physical activity, supporting the economy, communities and individuals*'. The City Corporation will work with relevant local, regional and central governments, infrastructure bodies including Sport England and London and Partners, national governing bodies for sport, businesses, civil society organisations and individuals and communities directly to deliver the work outlined in the strategy.
5. The three key outcomes the City Corporation aims to achieve are:
 - a) London and the UK are world-class global destinations for major sporting events.
 - b) Community cohesion is strengthened through sport and physical activity.
 - c) People have access to and participate in sport and physical activity.
6. The City Corporation will achieve these outcomes by building on our existing work and supporting the development and delivery of bids for major sporting events that benefit communities and the economy in London and the UK, alongside events, campaigns and activities that encourage individuals and communities to access and participate in sport and physical activities, including those activities that bring communities together positively.

Recommendation

7. This Committee is asked to review, discuss and approve/endorse the Sport and Physical Activity Strategy today. If there are any changes required following today's discussions, then these will be incorporated before the strategy is shared externally with stakeholders.
8. It is also recommended that in the future, the direction of travel outlined in this strategy would be integrated into the wider City Corporation Health and Wellbeing Strategy, rather than continuing to require a separate strategy.

Implementation

9. If this strategy is approved, it is proposed that the Sports Engagement Manager, currently being recruited to, would lead on ensuring that it is delivered, by working in partnership with colleagues from Town Clerk's (Corporate Affairs, Cultural and Visitor Development, Events and Economic Development teams), Community

and Children's Services (Commissioning, Public Health and Community Engagement teams), Remembrancer's (Events team), Mansion House, Built Environment (Strategic Transportation team) and Open Spaces (Central Management team) to:

- a) Look at the effectiveness and impact of existing and planned activities.
- b) Ensure that all activities relating to the strategy align to at least one of the three identified outcome areas and therefore the Corporate Plan.
- c) Determine the effectiveness of all activities against the to be agreed qualitative and quantitative success measures for each activity.
- d) Recommend if the activities should be continued as they are, repurposed, or stopped.
- e) Deliver activities within the resources available – monitoring impact and spend to inform corporate planning.
- f) Design and implement the action plan for the strategy.

Corporate and Strategic Implications

10. Corporate and Strategic Implications:

This strategy will support the following outcomes and associated high-level activities within the City Corporation's Corporate Plan for 2018-23:

Outcome 2: People enjoy good health and wellbeing

Outcome 3: People have equal opportunities to enrich their lives and reach their full potential.

Outcome 4: Communities are cohesive and have the facilities they need.

Outcome 7: We are a global hub for innovation in financial and professional services, commerce and culture.

Outcome 10: We inspire enterprise, excellence, creativity and collaboration.

This strategy also supports the work outlined in the following corporate strategies: Joint Health and Wellbeing, Social Wellbeing, Mental Health, Education, Visitor Destination, Corporate Volunteering and Transport.

- 11. Security Implications:** The City Corporation will ensure that security needs are met when delivering major sporting events, involving Health and Safety, Security and City of London Police colleagues as needed.
- 12. Financial and Resourcing Implications:** Existing budgets and the Hospitality Working Group budget will be used to deliver the activities outlined in this strategy. The work will be coordinated by the Sports Engagement Manager – which is a new permanent resource – alongside existing officer resource.
- 13. Equalities Implications:** All activities will need to comply with the priorities set out in the City Corporation's Equalities and Inclusion Action Plan, ensuring that the diverse needs of individuals and communities this work is aimed at are met.
- 14. Legal Implications:** Any legal agreements or partnerships that the City Corporation considers or enters in to, particularly as part of major sporting

events, will need to be signed off by the Comptroller and City Solicitor's department – ensuring that early steer and sign off is sought wherever possible.

Conclusion

15. This Committee is asked to approve/endorse the proposed final version of the Sport and Physical Activity Strategy for 2019-23, which utilises the City Corporation's role across different sectors and geographical areas in pursuit of a vision that *'London and the UK are world-class destinations for sport and physical activity, supporting the economy, communities and individuals.'* If approved, its delivery will be led on by the Sports Engagement Manager with a range of colleagues from different internal departments.

Background Papers

Enhancing Sport Engagement – Policy and Resources Committee, 13/12/2018

Appendices

Appendix One – Proposed Final Version of Sport and Physical Activity Strategy, 2019-23.

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Appendix One – Proposed Final Version of Sport and Physical Activity Strategy, 2019-23

Sport and Physical Activity Strategy – Proposed Final Version, 04.04.19

Strategy Authors: Sufina Ahmad, Corporate Strategy Manager and Ioana Tamas, Graduate Trainee

Sport and Physical Activity Strategy, 2019-23.

Foreword by the Chair of Policy and Resources and Town Clerk

To be added, post approval at officer and Member Committees.

Deputy Catherine McGuinness
Chair of Policy and Resources
Committee

John Barradell
Town Clerk and Chief Executive

April 2019

Our definition of sport and physical activity

Sport refers to activities that require physical exertion and involve individuals or teams, and physical activity is any bodily movement that requires the expenditure of low, moderate to high levels of energy, e.g. walking or dancing. Exercise is a sub-category of physical activity.

Why sport and physical activity matters to us

The City Corporation aims to contribute to a flourishing society, support a thriving economy and shape outstanding environments, as set out in our Corporate Plan (CP). We want to raise London and the UK's profile globally: driving and inspiring engagement with and participation in sport and physical activity and contributing to London and the UK's attractiveness for individuals, communities and business. This drives improvements in physical and mental health, individual development, social and community development and economic development.

Who we will work with

We will continue to work with individuals and communities across London and the UK, including our residents and workers in the Square Mile – focussing on those that are 'inactive' and less likely to engage with sport and physical activity. The Sports Engagement Manager alongside colleagues from across the organisation will work with relevant local, regional and central governments, sport infrastructure bodies, businesses, civil society organisations, national governing bodies of sport and individuals and communities to deliver the work outlined in this strategy.

Our Vision

London and the UK are world-class destinations for sport and physical activity, supporting the economy, communities and individuals.

Our Outcomes

London and the UK are world-class global destinations for major sporting events .

Links to CP Outcomes 7 and 10

Community cohesion is strengthened through sport and physical activity.

Links to CP Outcomes 3 & 4

People have access to and participate in sport and physical activity.

Links to CP outcomes 2 & 3

Our Activities

- Support the development and delivery of bids and partnerships for major sporting events.
- Deliver events and activities to celebrate and promote major sporting events.
- Offer signposting and information services to visitors.
- Promote London and the UK's major sporting events offer nationally and internationally.

- Promote major sporting events to local communities to drive engagement with sport and physical activity.
- Develop and deliver inclusive events during major sporting events.
- Attract mass participation sporting events are delivered for the benefit of local communities and local schools.
- Champion resident-led ideas for sport and physical activity.

- Promote active travel.
- Commission sport, exercise and physical activity services for our residents.
- Deliver public health led campaigns on sport and physical activity for our residents, workers and pupils.
- Make best use of our own assets to encourage sport and physical activity.
- Raise awareness of the benefits of sport, exercise and physical activity across our activities, institutions and assets.

Our Success Measures

This strategy will result in an increased number of major sporting events in London and the UK, driving economic benefits and delivering improvements in physical and mental health for individuals and communities, including our residents, workers and pupils in the Square Mile, through increased access to and participation in sport and physical activity. Finally we will support Londoners to be more active.

Introduction and vision

The City of London Corporation (City Corporation) is the governing body for the Square Mile, dedicated to a vibrant and thriving City, supporting a diverse and sustainable London within a globally-successful UK. This strategy outlines our vision, approach and commitment to sport and physical activity until 2023. It is an externally-focussed strategy that complements the strategic priorities set out in Central Government's '*Sporting Future*' Strategy; Sport England's '*Towards an Active Nation*' Strategy; Public Health England's '*Everybody Active, Every Day*' Briefing; and the Greater London Authority's (GLA) '*Sport for All of Us*' Strategy.

Our definition of sport and physical activity is based on the definitions used by Sport England and the World Health Organisation. Sport relates to any and all individual or team sports and physical activity is any bodily movement that requires the expenditure of low, moderate or high levels of energy. This can include activities such as walking, dancing, playing and other recreational pursuits. Exercise is a sub-category of physical activity, and it is defined as something that is planned, structured and repetitive, and aims to improve or maintain one or more components of physical fitness.

According to 2017/18 figures published by the Department for Digital, Culture, Media and Sport on physical activity among the UK's population, 25% of people aged 16 years and over in England are categorised as physically inactive. Specific groups are more likely to be physically inactive compared with the wider population, including women and people from black, Asian and minority ethnic (BAME) backgrounds.

We are keen for this strategy to encourage and inspire individuals from all backgrounds and abilities to be active every day, as per the UK Chief Medical Officer's recommendations. We are defining an inactive person as someone who has done less than 30 minutes of moderate intensity activity per week – which is the definition used by Sport England in its '*Active Lives Survey*'. The Chief Medical Officer's definition of an 'active' person is someone who is physically active for more than 150 minutes a week, in sessions of at least 10 minutes.

Central Government is clear that investment in sport and physical activity brings significant benefits to individuals and communities in the UK through improvements in the following outcome areas:

1. Economic development –

Sport and physical activity can create jobs, promote growth, drive exports and increase levels of inward investment. The sport sector contributes £39 billion to the UK's Gross Domestic Product and it plays a significant role in supporting the UK Government's GREAT Britain Campaign, which promotes the UK abroad in a number of areas including our tourism offer.

2. Social and community development –

Sport and physical activity can bring people together, often from different backgrounds, highlighting the positive aspects of their community and the place where they live, resulting in greater levels of community cohesion.

3. Physical health –

Sport and physical activity can reduce the risks associated with a range of common health conditions, including musculoskeletal disorders (MSDs), cancer, dementia, strokes, heart disease and diabetes. In addition to the health benefits, tackling symptoms associated with common physical and mental health (see below) conditions, also helps to reduce costs to businesses associated with sickness absence among the workforce.

4. Mental health –

Sport, exercise and physical activity can increase self-confidence and contribute to the reduction of symptoms relating to a range of mental health conditions, such as stress, anxiety and depression.

5. Individual development –

Sport and physical activity can positively contribute to improving educational attainment and learners' behaviours and attitudes, as well as support the development of characteristics and skills, for example team working, communication and problem solving.

These outcome areas align to our organisational strategic aims, as set out in our Corporate Plan for 2018-23, to contribute to a flourishing society, to support a thriving economy and to shape outstanding environments.

In London, the GLA, Sport England and London Sport are working in partnership to make London ***the most physically active city in the world***. There are two major priority areas within our own Sport and Physical Activity Strategy which resonate with this work and which we wish to prioritise:

1. Major Sporting Events

London is globally recognised for its ability to host inspiring major sporting events, resulting in increased levels of positive social and community development, as well as improvements in the local, regional and national economy – especially through increased levels of inward investment and increased numbers of visitors.

2. Increased levels of sport and physical activity

All Londoners can access and participate in sport and physical activity, resulting in improvements in their physical and mental health, individual development and community cohesion.

Furthermore, we feel that investment in sport and physical activity is essential right now, in the face of:

- Economic uncertainty and risks of stagnation alongside cost of living increases.
- Political uncertainty relating to UK trade agreements and our ability to develop partnerships abroad.

- Changing perceptions of London as a welcoming and attractive place to be for residents, workers, visitors and businesses, as highlighted through London's ranking in the Global Brand Index.
- Challenges to community cohesion – exacerbated in London due to the levels of transience across different population demographics and well evidenced in strategies and research by the Greater London Authority.
- Reductions in public sector spending on sport and physical activity.
- Higher prevalence of mental and physical health conditions for people that are inactive, as evidenced by Public Health England and Sport England.
- An ageing population and the health and social challenges that this brings, including increasing levels of loneliness and isolation, as evidenced by Public Health England and Sport England.

Going forward, **our vision** is that:

London and the UK are world-class destinations for sport and physical activity, supporting the economy, communities and individuals.

What we will do

The outcomes and activities that we have identified for this strategy are based on our existing expertise and work in this space, which relates to co-designing and co-delivering major sporting events and mass participation sporting events; encouraging recreation and physical and sporting activities across our 11,000 acres of open spaces; and designing and delivering commissioned and public-health led activities for residents and workers in the Square Mile. Activities relating to these areas or work include, but are not limited to:

1. Technical support, such as volunteer training, road closures and route planning and an extensive hospitality offer for major sporting events and mass participation sporting events.
2. Campaigns and activities to encourage sport and physical activity among the City's worker population, such as those delivered through the Business Healthy programme and the Active City Network.
3. Commissioned services that encourage sport and physical activity for our residents in the Square Mile.
4. Open Spaces designed and maintained to encourage physical recreation, as well as access to sporting facilities such as playing fields, athletics tracks, tennis courts etc.

We have therefore outlined the following three outcomes and associated activities in order to fulfil our vision –

Outcome 1: London and the UK are world-class global destinations for major sporting events.

This means that we will prioritise the following types of activities:

- a) Contribute proactively to all stages of bid development and delivery for London and the UK to host major sporting events.
- b) Facilitate the development of cross-sectoral partnerships, collaborations and promotional materials to support with bids for major sporting events. These should align with – and seek to support where possible – existing strategic goals and aspirations set out in our Corporate Plan, including for example our commitments to responsible business practices, health and wellbeing, the promotion of sugar reduction and healthier eating and ensuring the City remains a global destination for financial and professional services, commerce and culture.
- c) Deliver exceptional events and activities for major sporting events in our iconic venues, through welcome receptions and dinners, celebrations with athletes, Freedom of the City ceremonies etc.
- d) Provide support to others in delivering outdoor major sporting events, including route decision-making, road closures, traffic diversions, parking enforcement etc.
- e) Facilitate and/or support volunteer training programmes during major sporting events.
- f) Offer signposting and information services to visitors at major sporting events.
- g) Promote London and the UK's major sporting events offer during international and national trade visits undertaken by our staff, the Chair of Policy and Resources and the Lord Mayoralty.
- h) Promote the positive benefits of London and the UK's major sporting events to the media at a local, national and international level.

To deliver this outcome, we will work in partnership with the relevant local, regional and central governments, infrastructure bodies, such as Sport England and London and Partners, businesses, national governing bodies and civil society organisations involved in the major sporting event that is being bid for.

Outcome 2: Community cohesion is strengthened through sport and physical activity.

This means that we will prioritise the following types of activities:

- a) Co-design of bids for major sporting events to include provision for a range of inclusive events, including 'fringe' events that positively engage and benefit local communities, including our residents, workers and local schools, including the City of London family of schools.
- b) Support the design and delivery of mass participation sporting events for local communities, including our residents and workers.

- c) Champion resident and worker-led ideas in the Square Mile, as well as ideas from other local communities we work with, e.g. through our Open Spaces, that encourage sport and physical activity.
- d) Engage City businesses in sporting activities as supporters and contributors, e.g. through funding, volunteers etc.

To deliver this outcome, we will work in partnership with local communities, our residents in the Square Mile, event organisers and visitors to our Open Spaces. This work will particularly seek to target:

- Individuals within communities that are completing less than 30 minutes of moderate intensity activity per week, who are therefore considered 'inactive'.
- Communities in London that are less likely or able to engage with sport and physical activity, e.g. disabled people, older people etc.

Outcome 3 People have access to and participate in sport and physical activity.

This means that we will prioritise the following types of activities:

- a) Promote and support active travel, i.e. cycling and walking, for all abilities throughout the Square Mile.
- b) Adopting an evidence-based commissioning approach, using feedback from residents and insights collected through the Sport England '*Active Lives Survey*'.
- c) Delivery of public health-led campaigns for residents and workers in the Square Mile that result in increased access to and participation in sport and physical activity.
- d) Utilisation of City Corporation-owned assets, such as our cultural venues, our estates and our open spaces to encourage sport, physical activity and recreation for residents and workers.
- e) Continue to remove barriers to engaging in outdoor recreation activities, such as walking, cycling and jogging across City Corporation-owned open spaces.
- f) Raise awareness of the importance of sport and physical activity across our various activities, institutions and assets.

To deliver this outcome, we will work in partnership with our residents and workers in the Square Mile. This outcome seeks to support mainly:

- Residents and workers that are completing less than 30 minutes of moderate intensity activity per week and are therefore considered 'inactive'.
- Residents, workers, visitors and pupils that are less likely or able to engage with sport and physical activity, e.g. disabled people, older people, those with caring responsibilities etc.

The work relating to the outcomes and activities outlined above will be led on by the Sports Engagement Manager, but it is expected that support will be offered by colleagues based in Corporate Affairs, Media, Cultural and Visitor Development, Mansion House, Events, Built Environment, Community and Children's Services, Public Health and Open Spaces.

Implementation and measures of success

This strategy builds on the current work that we are doing around sport and physical activity for the benefit of individuals and communities across London and the UK, and our residents and workers in the Square Mile specifically. The workstreams relating to this strategy will be periodically reviewed by an internal group of officers from the following departments:

- Town Clerk's Department – Corporate Affairs, Cultural and Visitor Development and Events teams.
- Department of Community and Children's Services – Commissioning, Public Health and Community Engagement teams.
- Remembrancer's Department – Events Team.
- Department of Built Environment – Strategic Transportation team.
- Open Spaces Department – Central Management team.

Colleagues from our Economic Development Office and the Lord Mayoralty's Office will attend the group when needed.

Areas of work that the group will discuss include, but are not limited to, the following:

1. Looking at the effectiveness and impact of existing and planned activities.
2. Ensuring that all activities relating to the strategy align to at least one of the three identified outcome areas and therefore the Corporate Plan.
3. Assessing the effectiveness of all activities against the to be agreed qualitative and quantitative success measures for each activity.
4. Recommending if the activities should be continued as they are, repurposed, or stopped.
5. Delivering activities within the resources available – monitoring impact and spend to inform corporate planning.
6. Designing and implementing the action plan for the strategy.

The internal working group will be facilitated by a Sports Engagement Manager, based within the Corporate Affairs Team, who will support the delivery of this strategy generally and outcomes one and two of this strategy specifically.

Success for this strategy includes delivering:

1. Increased numbers of major sporting events in London and the UK, resulting in more opportunities for economic, social and/or community development.
2. Improvements in physical and mental health for individuals and communities, including our residents and workers in the Square Mile, through increased access to and participation in sport and physical activity.
3. Supporting Londoners to be more active.

Links to our Corporate Plan

Our vision as the governing body of the Square Mile, as set out in our Corporate Plan for 2018-23, is a *‘vibrant and thriving City, supporting a diverse and sustainable London within a globally-successful UK’*. We aim to do this by *contributing to a flourishing society, supporting a thriving economy and shaping outstanding environments*. This strategy will support the following outcomes and associated high-level activities within the Corporate Plan:

- **Outcome 2:** People enjoy good health and wellbeing
We will:
 - Promote equality and inclusion in health through outreach to our working, learning and residential communities and better service design and delivery.
 - Raise awareness of factors affecting mental and physical health.
 - Provide advice and signposting to activities and services.
 - Provide inclusive access to facilities for physical activity and recreation.
- **Outcome 3:** People have equal opportunities to enrich their lives and reach their full potential.
We will:
 - Provide access to world-class heritage, culture and learning to people of all ages, abilities and backgrounds.
 - Cultivate excellence in academia, sport and creative and performing arts.
- **Outcome 4:** Communities are cohesive and have the facilities they need.
We will:
 - Bring individuals and communities together to share experiences and promote wellbeing, mutual respect and tolerance.
 - Support access to suitable community facilities, workspaces and visitor accommodation.
- **Outcome 7:** We are a global hub for innovation in financial and professional services, commerce and culture.
We will:
 - Strengthen local, regional, national and international relationships to secure new opportunities for business, collaboration and innovation.
 - Promote London for its creative energy and competitive strengths.
- **Outcome 10:** We inspire enterprise, excellence, creativity and collaboration.
We will:

- Create and transform buildings, streets and public spaces for people to admire and enjoy.
- Protect, curate and promote world-class heritage assets, cultural experiences and events.

This strategy also supports the work outlined in the following corporate strategies: Joint Health and Wellbeing, Corporate Volunteering, Social Wellbeing, Mental Health, Education, Visitor Destination and Transport. All work delivered through this strategy will also comply with the priorities set out in our Equalities and Inclusion Action Plan.

Conclusion

We are pleased to make a commitment to sport and physical activity through this strategy that builds on our values and commitment to individuals, communities and stakeholders across the Square Mile, London and the UK. Investing in sport and physical activity related work has the potential to deliver positive social and economic outcomes for all. To deliver this strategy successfully we recognise that we must collaborate with others and learn from the work that we do in this space, in order to address the challenges and opportunities identified in this strategy.

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